

INTERNATIONAL JOURNAL FOR LEGAL RESEARCH AND ANALYSIS



Open Access, Refereed Journal Multi Disciplinary
Peer Reviewed

www.ijlra.com

DISCLAIMER

No part of this publication may be reproduced or copied in any form by any means without prior written permission of Managing Editor of IJLRA. The views expressed in this publication are purely personal opinions of the authors and do not reflect the views of the Editorial Team of IJLRA.

Though every effort has been made to ensure that the information in Volume II Issue 7 is accurate and appropriately cited/referenced, neither the Editorial Board nor IJLRA shall be held liable or responsible in any manner whatsoever for any consequences for any action taken by anyone on the basis of information in the Journal.

Sheth N.K.T.T College of Commerce
and Sheth J.T.T College of Arts.
(Permanently Affiliated to University of Mumbai)

Copyright © International Journal for Legal Research & Analysis

EDITORIAL TEAM

EDITORS

Dr. Samrat Datta

Dr. Samrat Datta Seedling School of Law and Governance, Jaipur National University, Jaipur. Dr. Samrat Datta is currently associated with Seedling School of Law and Governance, Jaipur National University, Jaipur. Dr. Datta has completed his graduation i.e., B.A.LL.B. from Law College Dehradun, Hemvati Nandan Bahuguna Garhwal University, Srinagar, Uttarakhand. He is an alumnus of KIIT University, Bhubaneswar where he pursued his post-graduation (LL.M.) in Criminal Law and subsequently completed his Ph.D. in Police Law and Information Technology from the Pacific Academy of Higher Education and Research University, Udaipur in 2020. His area of interest and research is Criminal and Police Law. Dr. Datta has a teaching experience of 7 years in various law schools across North India and has held administrative positions like Academic Coordinator, Centre Superintendent for Examinations, Deputy Controller of Examinations, Member of the Proctorial Board



Dr. Namita Jain

Head & Associate Professor

School of Law, JECRC University, Jaipur Ph.D. (Commercial Law) LL.M., UGC -NET Post Graduation Diploma in Taxation law and Practice, Bachelor of Commerce.



Teaching Experience: 12 years, AWARDS AND RECOGNITION of Dr. Namita Jain are - ICF Global Excellence Award 2020 in the category of educationalist by I Can Foundation, India. India Women Empowerment Award in the category of "Emerging Excellence in Academics by Prime Time & Utkrisht Bharat Foundation, New Delhi. (2020). Conferred in FL Book of Top 21 Record Holders in the category of education by Fashion Lifestyle Magazine, New Delhi. (2020). Certificate of Appreciation for organizing and managing the Professional Development Training Program on IPR in Collaboration with Trade Innovations Services, Jaipur on March 14th, 2019

Mrs.S.Kalpana

Assistant professor of Law

Mrs.S.Kalpana, presently Assistant professor of Law, VelTech Rangarajan Dr.Sagunthala R & D Institute of Science and Technology, Avadi. Formerly Assistant professor of Law, Vels University in the year 2019 to 2020, Worked as Guest Faculty, Chennai Dr.Ambedkar Law College, Pudupakkam. Published one book. Published 8 Articles in various reputed Law Journals. Conducted 1 Moot court competition and participated in nearly 80 National and International seminars and webinars conducted on various subjects of Law. Did ML in Criminal Law and Criminal Justice Administration. 10 paper presentations in various National and International seminars. Attended more than 10 FDP programs. Ph.D. in Law pursuing.



Avinash Kumar



Avinash Kumar has completed his Ph.D. in International Investment Law from the Dept. of Law & Governance, Central University of South Bihar. His research work is on "International Investment Agreement and State's right to regulate Foreign Investment." He qualified UGC-NET and has been selected for the prestigious ICSSR Doctoral Fellowship. He is an alumnus of the Faculty of Law, University of Delhi. Formerly he has been elected as Students Union President of Law Centre-1, University of Delhi. Moreover, he completed his LL.M. from the University of Delhi (2014-16), dissertation on "Cross-border Merger & Acquisition"; LL.B. from the University of Delhi (2011-14), and B.A. (Hons.) from Maharaja Agrasen College, University of Delhi. He has also obtained P.G. Diploma in IPR from the Indian Society of International Law, New Delhi. He has qualified UGC – NET examination and has been awarded ICSSR – Doctoral Fellowship. He has published six-plus articles and presented 9 plus papers in national and international seminars/conferences. He participated in several workshops on research methodology and teaching and learning.

ABOUT US

INTERNATIONAL JOURNAL FOR LEGAL RESEARCH & ANALYSIS
ISSN

2582-6433 is an Online Journal is Monthly, Peer Review, Academic Journal, Published online, that seeks to provide an interactive platform for the publication of Short Articles, Long Articles, Book Review, Case Comments, Research Papers, Essay in the field of Law & Multidisciplinary issue. Our aim is to upgrade the level of interaction and discourse about contemporary issues of law. We are eager to become a highly cited academic publication, through quality contributions from students, academics, professionals from the industry, the bar and the bench. INTERNATIONAL JOURNAL FOR LEGAL RESEARCH & ANALYSIS ISSN 2582-6433 welcomes contributions from all legal branches, as long as the work is original, unpublished and is in consonance with the submission guidelines.



**IJLRA in Association with Sheth N.K.T.T College of
Commerce and Sheth J.T.T College of Arts**

PROTECTION OF CULTURAL HERITAGE SITES **AND ARTIFACTS UNDER THE INDIAN** **ANTIQUITIES ACT.**

AUTHORED BY - DR. MADHURA KALAMKAR

Abstract

As India envisions **Viksit Bharat: India @2047**, the protection and conservation of its rich cultural heritage become paramount. The legal framework, including **The Antiquities and Art Treasures Act, 1972**, and **The Ancient Monuments and Archaeological Sites and Remains Act, 1958 (AMASR Act)**, plays a crucial role in preserving the nation's historical and artistic legacy. These laws regulate the excavation, trade, and conservation of antiquities, preventing illegal trafficking and unauthorized alterations.

In the journey towards a developed India by 2047, a robust legal mechanism will ensure that heritage conservation aligns with economic and infrastructural growth. By leveraging **technological advancements, digitization of artifacts, and stringent legal enforcement**, India can achieve a sustainable model of heritage protection. The **UNESCO Convention of 1970** further complements India's commitment to preventing illicit trade in cultural property. Strengthening legal frameworks, increasing public awareness, and fostering global cooperation will be key in safeguarding India's cultural wealth. As India strides towards becoming a developed nation, the fusion of legal vigilance and technological innovation will protect and showcase its historical identity on the global stage. This article discusses the purpose, methodology, key findings, and contemporary challenges in protecting cultural heritage under Indian laws, with references to relevant research from Shodh Ganga and other scholarly sources.

Introduction

Cultural heritage protection is an essential aspect of national identity, preservation of history, and social cohesion. India, with its ancient civilization and diverse traditions, faces several challenges in preserving its cultural artifacts from theft, smuggling, and environmental decay. The Antiquities and Art Treasures Act of 1972 was enacted to curb illegal trade and ensure that

valuable artifacts remain within the country. This article explores the legal mechanisms governing heritage protection, their effectiveness, and the issues that need to be addressed for improved conservation efforts.

Keywords

Legislative Review, Enforcement Agencies and Authorities, Challenges and Gaps in Legal Enforcement, Recent Amendments and Policy Proposals, Comparative Analysis with Global Laws, Challenges and Gaps in Legal Enforcement, Case Study , Recommendation and conclusion.

विद्या विनयेन शोभते

Legislative Review

Introduction

India has a rich cultural heritage, spanning thousands of years, which includes ancient monuments, sculptures, paintings, manuscripts, and other artifacts. To safeguard this heritage, the Government of India has enacted several laws, with the **Antiquities and Art Treasures Act, 1972** playing a pivotal role. This legislative review analyses the **legal framework**, its **effectiveness**, and **gaps** in the protection of cultural heritage in India.

The Antiquities and Art Treasures Act, 1972 was enacted to prevent the illegal export of antiquities and regulate the trade of valuable cultural artifacts in India. The Act defines **antiquities** as artifacts over **100 years old** and **art treasures** as rare pieces of historical significance. It mandates the **registration of antiquities** with the **Archaeological Survey of India (ASI)** and prohibits their export without government approval. Additionally, the Act enforces strict **licensing regulations** for the trade of antiquities. Violations of its provisions, including unauthorized trade or smuggling, attract **penalties such as fines and imprisonment**, ensuring the protection of India's rich cultural heritage.

The **Ancient Monuments and Archaeological Sites and Remains Act, 1958** aims to protect and preserve monuments of national importance. It grants the **Archaeological Survey of India (ASI)** authority to declare certain monuments as protected, enforce conservation measures, and regulate excavation activities. The Act prohibits construction within **100 meters** of protected monuments and provides a legal framework for their maintenance. Additionally, it empowers the government to acquire land necessary for conservation efforts.

The **Indian Treasure Trove Act, 1878** (partially repealed) was enacted to regulate the discovery of antiquities and prevent unauthorized claims over them. It mandated reporting of discovered treasures to the government and granted state authority over undocumented historical findings. However, due to its outdated provisions, its enforcement remains limited.

The **Wildlife Protection Act, 1972** includes provisions for safeguarding **rock art, cave paintings, and ancient engravings** located within wildlife sanctuaries. It ensures the protection of heritage in **forested and tribal areas** and imposes strict **penalties for damaging or removing prehistoric artifacts**, preserving India's cultural and historical legacy.

The **Public Records Act, 1993**, and the **Manuscripts Act, 2003** aim to protect **historical documents, ancient scripts, and written heritage**. They mandate the **digitization and archival preservation** of rare manuscripts and establish **record management systems** for both government and private collections, ensuring the long-term conservation of India's literary and historical assets.

It is the obligation of each resident of India under Article 51A (f) of the Indian Constitution to esteem and protect the rich heritage of our composite culture. It is fundamental to know about the worldwide shows and the national and with the individual state laws noteworthy to the security and assurance and conservation of the craftsmanship and the social heritage of a country.

An introduction to heritage conservation has been provided, emphasizing the need to understand the term "heritage" and its various types. Several laws have been enacted for heritage management, including the Indian Forest Act, 1927; the Ancient Monuments and Archaeological Sites and Remains Act, 1958 (AMASRA); the Wildlife (Protection) Act, 1972; the Antiquities and Art Treasures Act, 1972 (AATA); the Water (Prevention and Control of Pollution) Act, 1974; the Air (Prevention and Control of Pollution) Act, 1981; the Environment (Protection) Act, 1986; and the Biological Diversity Act, 2002, among others. Although India has a comprehensive legal framework for heritage conservation, weak enforcement remains a major challenge. Despite the presence of various laws at both central and state levels, their implementation is often ineffective, hindering conservation efforts. (Mal, Conservation of heritage in Indian sub-continent: A socio-legal study, 2020).

Enforcement Agencies and Authorities:

Enforcement Agencies and Authorities oversee the implementation of heritage protection laws in India.

- **Archaeological Survey of India (ASI):** Responsible for heritage conservation, excavation, and regulation.
- **National Monuments Authority (NMA):** Ensures protection of monuments from encroachments.
- **Indian Customs Department:** Prevents smuggling of antiquities through border control.
- **Central Bureau of Investigation (CBI) – Antiquities Wing:** Investigates cases of illegal art trade.

Challenges and Gaps in Legal Enforcement:

Despite existing legal frameworks, India faces significant challenges in protecting its **cultural heritage**:

- **Loopholes in Legal Definitions:** The **Antiquities and Art Treasures Act, 1972** lacks clear definitions for **contemporary cultural heritage**, such as modern art or industrial heritage. Private collectors exploit gaps in trade laws, selling rare artifacts as "**modern reproductions.**"
- **Weak Enforcement of Antiquities Protection:** The registration process is slow, leaving many artifacts unregistered. Additionally, **law enforcement agencies lack specialized training** in handling cultural crimes, limiting effective intervention.
- **Smuggling and Illegal Trade:** India loses **hundreds of antiquities annually** to international smuggling, with **weak international cooperation** hindering the repatriation of stolen artifacts.
- **Heritage Destruction Due to Urban Development:** While the **Ancient Monuments Act (1958)** prohibits construction within **100 meters** of monuments, violations **frequently occur**. Encroachments on heritage sites are often overlooked due to **political and economic pressures**.
- **Need for Technological Upgrades:** The absence of a **centralized digital database** makes artifact tracking difficult. Additionally, **blockchain and AI tools** are not yet integrated into monitoring and protecting heritage sites, leading to gaps in surveillance and preservation efforts.

Recent Amendments and Policy Proposals

India has introduced several legal amendments and policy initiatives to strengthen heritage protection:

- **The Ancient Monuments and Archaeological Sites and Remains (Amendment) Act, 2010:** Enhanced **penalties for encroachment** near protected monuments and **increased funding** for heritage conservation programs.
- **The National Cultural Fund (NCF), 1996:** Established a **public-private partnership model** to support heritage conservation, encouraging **corporate funding** for monument restoration projects.
- **The Antiquities and Art Treasures Act Amendment (Proposed, 2021):** Aims to **simplify the antiquities registration process** for private collectors and proposes the creation of a **national heritage database** for better tracking and preservation of artifacts.

Comparative Analysis with Global Laws

Country	Key Heritage Law	Comparison with Indian Law
USA	The Archaeological Resources Protection Act, 1979	Strict penalties for illegal excavation; better public-private collaboration.
UK	The Treasure Act, 1996	Allows compensation for artifact finders, reducing illegal trade.
China	Cultural Relics Protection Law, 1982	Strict controls on private ownership of antiquities.
Italy	Code of Cultural Heritage and Landscape, 2004	Stronger regulations on international artifact trade.

Case Studies of Smuggling and Recovery of Indian Artifacts:

Following cases highlight the challenges of artifact theft and the importance of global collaboration in heritage protection. Successful repatriations have been achieved through diplomatic efforts and legal interventions, while unresolved cases reveal the limitations of existing laws in addressing historical loot. Gaps in documentation continue to enable smuggling, emphasizing the need for **international agreements, stricter regulations, and advanced tracking methods** to safeguard cultural heritage. **The Nataraja Bronze Idol Case (2002)**

The **Nataraja Bronze Idol Case** exemplifies cultural heritage theft and repatriation. A 12th-century Chola-era bronze idol was smuggled from Tamil Nadu in 2002 and sold to a U.S. art dealer. Following extensive investigations, U.S. authorities recovered the artifact, facilitating its return to India in 2014. This case highlights the need for **digital documentation, diplomatic efforts, and stricter monitoring** to combat artifact smuggling and protect cultural heritage¹.

The Sandstone Vishnu Idol (2018)

The **Sandstone Vishnu Idol Case** highlights the issue of illicit artifact trade and successful repatriation. The ancient idol was illegally smuggled out of India and sold to an Australian art dealer. After investigations and diplomatic efforts, Australian authorities facilitated its return in 2018. This case underscores the importance of **international cooperation, stricter regulations, and digital documentation** in preserving cultural heritage².

Illegal Trade of Amaravati Sculptures in the British Museum

The **Amaravati Sculptures Case** reflects the challenges of reclaiming historical artifacts taken during colonial rule. These sculptures, originally from the Amaravati Stupa, were removed during British rule and are now housed in the British Museum. Legal claims for repatriation are complicated as India's **Antiquities Act (1972)** does not cover pre-1972 loot. Despite ongoing diplomatic efforts, no legal success has been achieved, highlighting the complexities of **colonial-era artifact restitution and international negotiations**³.

Smuggling of Chola Bronzes – Subhash Kapoor Case (2011-2022)

The **Subhash Kapoor Case** exposed a major international antiquity smuggling ring. Kapoor, a notorious art dealer, trafficked over **\$100 million** worth of Indian artifacts, including Chola bronzes. Arrested and extradited, his network was dismantled, leading to the recovery of several stolen artifacts. While many were repatriated from U.S. museums, **loopholes in artifact registration** allowed the illicit trade to persist for years, emphasizing the need for stricter heritage protection laws⁴.

¹ Government of India. (2014). *Repatriation of the Nataraja Bronze Idol from the U.S.* Ministry of Culture, Government of India. Retrieved from <https://www.indiaculture.gov.in>

² Government of India. (2018). *Repatriation of the Sandstone Vishnu Idol from Australia.* Ministry of Culture, Government of India. Retrieved from <https://www.indiaculture.gov.in>

³ Government of India. (n.d.). *Efforts for Repatriation of Amaravati Sculptures from the British Museum.* Ministry of Culture, Government of India. Retrieved from <https://www.indiaculture.gov.in>

⁴ Gov't of India, Ministry of Culture, *Subhash Kapoor and the Smuggling of Chola Bronzes: Repatriation Efforts*, Retrieved from <https://www.indiaculture.gov.in>.

Recommendations for Strengthening Heritage Protection

To enhance the preservation of India's cultural heritage, the following measures are recommended:

- **Modernization of Antiquities Laws:** Implement blockchain tracking, establish a national digital database, and integrate AI-based monitoring for effective artifact protection.
- **Stronger International Cooperation:** Advocate for stricter UNESCO-backed agreements to improve the repatriation of stolen artifacts.
- **Public Awareness Campaigns:** Educate rural communities on the significance of heritage preservation to prevent unintentional damage.
- **Incentives for Conservation:** Promote corporate sponsorships and introduce tax benefits to encourage private investment in heritage conservation.
- **More Stringent Penalties:** Increase **jail terms and fines** for illegal antiquities trade to deter smuggling and unauthorized sales.

India needs stronger international agreements to recover smuggled artifacts and should consider **compensation models** for private owners who voluntarily surrender antiquities.

Conclusion

India's heritage protection laws have evolved, but enforcement gaps, smuggling risks, and outdated mechanisms remain challenges. Strengthening legal frameworks, enhancing digital documentation, raising public awareness, and fostering global partnerships are crucial for effective conservation. Closing legal loopholes and imposing stricter penalties can further safeguard the nation's cultural heritage.

Despite a strong legal foundation, enforcement is hindered by bureaucracy, low public awareness, and corruption. Modern heritage conservation relies on AI and blockchain for digital preservation, community involvement for site protection, and global partnerships to prevent illegal trade, ensuring cultural heritage is safeguarded for future generations.

References

1. Mal, P. (2020). Conservation of Heritage in the Indian Subcontinent: A Socio-Legal Study. Multi Studies Journal. <https://www.multistudiesjournal.com/assets/archives/2020/vol5issue4/5-4-22-980.pdf>
2. Costin, C. L. (1991). Legal and Policy Issues in the Protection of Cultural Heritage in South Asia and the Pacific. Getty.edu. Cultural Heritage in Asia and the Pacific: Conservation & Policy
3. Ramaprasad, A. et al. (2016). Leapfrogging India's Antiquated Antiquities Laws: A Digital Strategy. ResearchGate. Leapfrogging-Indias-Antiquated-Antiquities-Laws-A-Digital-Strategy.pdf
4. Mohanty, P. (2018). Conservation and Management of Indian Built-Heritages: Exploring the Issues and Challenges. SSRN. Conservation and Management of Indian Built-Heritages: Exploring the Issues and Challenges by Arnab Gantait, Priyakashna Mohanty, G. Anjaneya Swamy: SSRN
5. Gireesh Kumar, T.K. (2024). Identification, Documentation, and Promotion of Cultural Heritage: Problems and Prospects in the Indian Context. Emerald.com. Identification, documentation and promotion of cultural heritage: problems and prospects in the Indian context | Emerald Insight
6. Verma, A. et al. (2020). Protection of Archaeological Sites in India: Laws and its Applications. UPES.
7. Ansari, S. & Ghosh, M. (2024). Commodification and Illicit Trade of Indian Antique Coins: Narrative of Cultural Heritage Sustainability. Springer. Commodification and Illicit Trade of Indian Antique Coins: Narrative of Cultural Heritage Sustainability | SpringerLink
8. Website of Archaeological Survey of India <https://www.india.gov.in/official-website-archaeological-survey-india>